

**San Diego City
Employees' Retirement System**

**Actuarial Valuation
as of June 30, 2013
for the
San Diego County
Regional Airport Authority**

Produced by **Cheiron**

December 2013

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LETTER OF TRANSMITTAL

December 27, 2013

Board of Administration
 San Diego City Employees' Retirement System
 401 West A Street, Suite 400
 San Diego, California 92101

Re: San Diego County Regional Airport Authority June 30, 2013 Actuarial Valuation

Dear Members of the Board:

At your request, we performed the June 30, 2013 Actuarial Valuation of the San Diego City Employees' Retirement System (SDCERS). The valuation results with respect to the San Diego County Regional Airport Authority are contained in this valuation report. The table below presents the key results of the valuation for the Airport Authority.

Table I-1			
SDCERS - Airport Authority			
Valuation as of:	June 30, 2013		June 30, 2012
Unfunded Actuarial Liability	\$	7,583,685	\$ 1,432,241
Funding Ratio		93.4%	98.5%
Airport Contribution Rate		14.29%	11.90%
	Fiscal Year 2015		Fiscal Year 2014
Actuarially Determined Contribution			
-if paid at the beginning of the year	\$	3,822,606	\$ 2,904,457
-if paid throughout the year	\$	3,958,751	\$ 3,011,405

- Unfunded Actuarial Liability (UAL):** The Airport Authority's UAL has increased by \$6.2 million. The primary causes of this increase were liabilities greater than expected and a change in the economic assumptions (discount rate and pay inflation), which increased the UAL by \$4.3 million and \$1.6 million, respectively. Valuation salary greater than expected was the largest component of the liability loss (\$3.3 million). Partially offsetting these factors were asset returns greater than expected. The rate of return on the actuarial value of assets was 8.19%, or 0.69% above last year's assumed 7.50% return, leading to a \$0.3 million decrease in the UAL.
- Funding Ratio:** The ratio of the system's actuarial value of assets to its actuarial liabilities decreased by 5.1%, from 98.5% to 93.4%.



- *Contributions (ADC)*: The results of this valuation produced an increase in the Airport Authority's Actuarially Determined Contribution (ADC) of \$0.9 million. The largest source of this increase was liabilities greater than expected, which increased the ADC by \$0.6 million. When measured as a percent of member payroll, the ADC increased by 2.39%. The contribution determined in this valuation satisfies the parameters of the Annual Required Contribution (ARC) in Governmental Accounting Standards Board (GASB) Statement Number 25. However, the revised standard GASB Statement Number 67, effective in FY 2014, does not define an ARC. In this report we use the term ADC instead, to refer to the contribution determined by the actuary in accordance with the SDCERS Board's adopted funding policy.

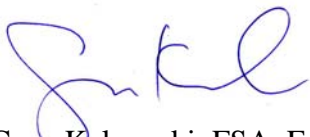
More details on plan experience for the past year can be found in the valuation report. Furthermore, it is important to note that this valuation was prepared using the census data and financial information as of the valuation date, June 30, 2013. Changes in membership and investment experience following that date are not reflected in this report.

In preparing our report, we relied on information (some oral and some written) supplied by SDCERS' staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice Number 23.

To the best of our knowledge, this report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

Finally, this report was prepared exclusively for the San Diego City Employees' Retirement System for the purpose described herein and for the use by the plan auditor in completing an audit related to the matters herein. This report is not intended to benefit any third party, and Cheiron assumes no duty or liability to any such party.

Sincerely,
Cheiron



Gene Kalwarski, FSA, EA, MAAA
Principal Consulting Actuary



David Holland, FSA, EA, MAAA
Associate Actuary

cc: Alice Alsberghe

**SECTION I
BOARD SUMMARY**

The primary purpose of the actuarial valuation is to report, as of the valuation date, on the following:

- The financial condition of the SDCERS-Airport Authority Defined Benefit Plan,
- Past and expected trends in the financial condition of SDCERS-Airport Authority,
- The Airport Authority's contribution rates for Fiscal Year 2015, and
- Information required by the Governmental Accounting Standards Board (GASB).

In this Section, we present a summary of the principal valuation results. This summary includes the basis upon which the June 30, 2013 valuation was completed and an examination of the current financial condition of SDCERS-Airport Authority. In addition, we present a review of the key historical trends followed by the projected financial outlook for SDCERS-Airport Authority.

A. Valuation Basis

In FY 2014 GASB 25, which outlines standards for pension plan financial reporting, will be replaced by GASB 67. Similarly, in FY 2015 GASB 27 (standards for plan sponsor reporting) will be replaced by GASB 68. As described above, one purpose of the June 30, 2013 valuation is to develop contribution rates for FY 2015. However, neither GASB 67 nor GASB 68 retain the concept of an Annual Required Contribution (ARC), which had previously been used as the System's de-facto funding policy. In response, the SDCERS Board at its November 2013 meeting adopted to formalize the funding policy based on the existing practices used to develop the ARC. In this report we have replaced the term ARC with Actuarially Determined Contribution (ADC), to refer to the contribution determined by the actuary each year based on the adopted funding policy. GASB 67 and 68 also use this term to refer to a contribution determined by the actuary in accordance with Actuarial Standards of Practice, but do not define it further.

At the November 2013 meeting, the Board also adopted two assumption changes following our annual review of economic assumptions. The across the board annual pay inflation assumption was lowered from 3.75% to 3.3% per year, and the assumed investment return was lowered from 7.5% to 7.25% per year, net of all expenses. More details on the assumptions and methods can be found in Appendix B.

Effective January 1, 2013, new Airport Authority employees who are deemed to be "New Members" under the California Public Employees' Pension Reform Act (PEPRA) will be subject to a number of plan provisions, including reduced benefit accrual factors, a cap on pensionable salary, three-year averaging for final salary, and mandatory exclusion of certain items from pensionable salary. PEPRA also requires New Members to pay at least 50% of the normal cost, with more than 50% allowed subject to collective bargaining. There are less significant changes for current employees and retirees.

The June 30, 2013 membership census data did not contain any New Members. However, the calculation of the FY15 ADC reflects an estimate of PEPRA's impact on the normal cost for any New Members hired between July 1, 2014 and June 30, 2015.

**SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013**

**SECTION I
BOARD SUMMARY**

B. Current Financial Condition of SDCERS-Airport Authority

The following discussion summarizes the key results of the June 30, 2013 valuation and shows how they compare to the results from the June 30, 2012 valuation.

1. Airport Authority Membership

Table I-2 shows that total membership in SDCERS-Airport Authority increased by 3.0% from 2012 to 2013. The increase was attributable to the growth in both inactive membership (terminated vested, disabled, retirees and beneficiaries), and active membership, which increased by 1.8%. Active member total payroll increased by 6.2%, and the average pay per active member increased by 4.4%.

Table I-2				
SDCERS - Airport Authority - Membership Total				
Valuation as of:	June 30, 2013	June 30, 2012	% Change	
Active Counts	347	341	1.8%	
Terminated Vested	79	76	3.9%	
Disabled	2	1	100.0%	
Retirees	45	41	9.8%	
Beneficiaries	4	4	0.0%	
Total Airport Authority Members	477	463	3.0%	
Active Member Payroll	\$ 26,380,323	\$ 24,839,570	6.2%	
Average Pay per Active Member	\$ 76,024	\$ 72,843	4.4%	
Benefits in Pay Status	\$ 2,013,899	\$ 1,716,385	17.3%	
Average Benefit	\$ 39,488	\$ 37,313	5.8%	

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**SECTION I
BOARD SUMMARY**

2. Airport Authority Assets and Liabilities

Table I-3 presents a comparison between the June 30, 2013 and June 30, 2012 SDCERS-Airport Authority assets, liabilities, unfunded actuarial liability, and funding ratios.

The key results shown in Table I-3 indicate that due to the total actuarial liability increase of 18.5% and the actuarial value of assets increase of 12.3%, the funding ratio decreased from 98.5% as of June 30, 2012 to 93.4% as of June 30, 2013. SDCERS employs a commonly used actuarial smoothing method on the market value that dampens market volatility, so the actuarial value of assets increased less than the market value (17.9%). Had the funding ratio been measured on a market value of assets basis, the ratio would be 94.1% as of June 30, 2013.

Section II-C provides additional information explaining the development of the actuarial value of assets.

Table I-3					
SDCERS - Airport Authority - Assets & Liabilities					
Entry Age Normal (EAN) Liabilities	June 30, 2013		June 30, 2012		% Change
Actives	\$	84,024,915	\$	70,540,876	19.1%
Terminated Vested		4,396,239		4,246,096	3.5%
Disabled		456,604		228,252	100.0%
Retirees		25,451,563		21,356,642	19.2%
Beneficiaries		870,727		852,988	<u>2.1%</u>
Total Actuarial (EAN) Liability	\$	115,200,048	\$	97,224,854	18.5%
Market Value Assets	\$	108,456,000	\$	91,997,000	17.9%
Actuarial Value Assets	\$	107,616,363	\$	95,792,613	12.3%
Unfunded Actuarial Liability	\$	7,583,685	\$	1,432,241	429.5%
Funding Ratio-Actuarial Value		93.4%		98.5%	-5.1%

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**SECTION I
BOARD SUMMARY**

3. Components of UAL Change between June 30, 2012 and June 30, 2013

The unfunded actuarial liability (UAL) for SDCERS-Airport Authority increased by \$6.2 million, from \$1.4 million to \$7.6 million. Table I-4 below presents the specific components of this change in the UAL.

The largest components of this increase were liabilities greater than expected and a change in the economic assumptions (discount rate and pay inflation), which increased the UAL by \$4.3 million and \$1.6 million, respectively. Valuation salary greater than expected was the largest component of the liability loss (\$3.3 million).

For a description of the method changes on line 6 below, see the end of Appendices A and B.

Table I-4 SDCERS - Airport Authority-Change in UAL	
1. UAL at June 30, 2012	\$ 1,432,241
2. Expected change in UAL*	1,464,160
3. Investment experience gain	
a. Anticipated loss/(gain)	1,020,070
b. Actual loss/(gain)	(316,719)
c. Difference (b - a)	(1,336,790)
4. Liability experience loss	4,308,779
5. Reduction in discount rate and pay inflation assumption	1,620,447
6. Method changes	87,000
7. Employee contributions paid less than expected	76,666
8. Decrease in negative amortization cost component	N/A
9. Other misc (includes purchased service)	(68,819)
10. Total change in UAL: sum of 2 through 9	6,151,444
11. UAL at June 30, 2013: 1 + 10	\$ 7,583,685

* Includes projected phase-in of investment gains or losses.

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**SECTION I
BOARD SUMMARY**

4. Airport Authority Contributions

The Airport Authority's actuarially determined contribution (ADC) for FY 2015 measured as a percent of membership payroll increased from 11.90% to 14.29%. In dollars, the beginning of year ADC increased by \$0.9 million, from \$2.9 million to \$3.8 million. This increase in the ADC was \$0.8 million more than the expected increase of \$0.1 million, assuming continued phase-in of investment experience from prior years.

The largest source of this increase was liabilities greater than expected, which increased the ADC by \$0.6 million.

Table I-5 below presents the specific components of the change in the ADC. In Section IV we provide more detail on the development of this contribution. For a description of the method changes on line 6 below, see the end of Appendices A and B.

1. ADC at June 30, 2012	\$ 2,904,457
2. Expected change in ADC*	144,996
3. Investment experience gain	
a. Anticipated increase/(decrease)	93,610
b. Actual increase/(decrease)	(29,065)
c. Difference (b - a)	(122,675)
4. Liability experience loss	628,817
5. Reduction in discount rate and pay inflation assumption	126,893
6. Method changes	201,206
7. Employee contributions paid less than expected	7,036
8. Decrease in negative amortization cost component	(64,179)
9. Other misc (includes purchased service)	(3,944)
10. Total change in ADC: sum of 2 through 9	918,149
11. ADC at June 30, 2013: 1 + 10	\$ 3,822,606

* Includes projected phase-in of investment gains or losses.

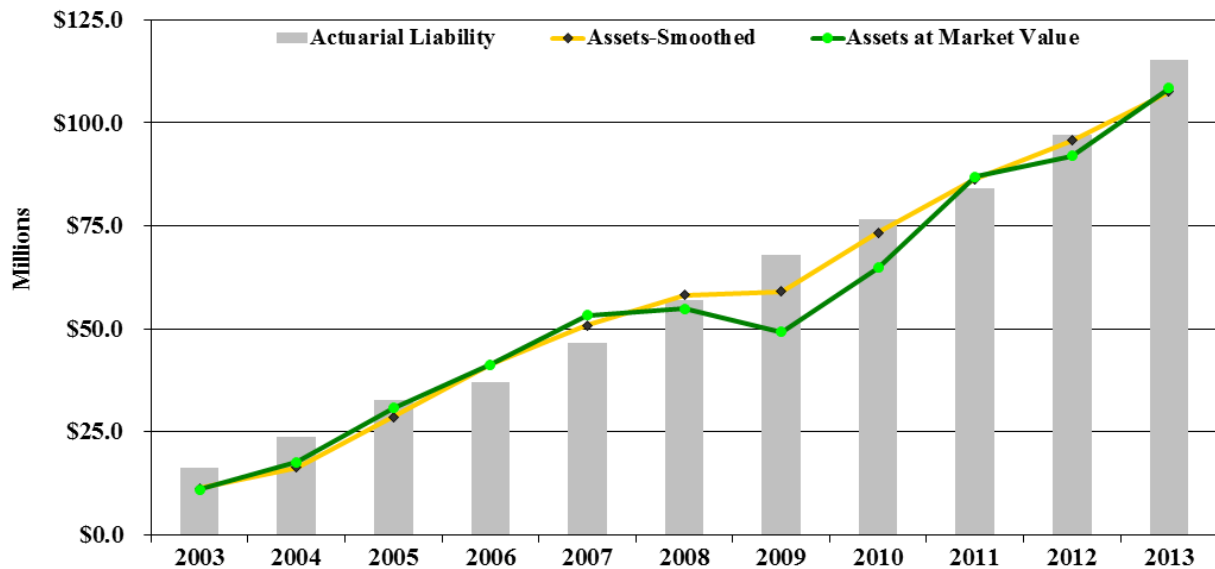
**SECTION I
BOARD SUMMARY**

C. Historical Trends SDCERS-Airport Authority

Despite the primary focus given each year on the most recently computed unfunded actuarial liability (UAL), funding ratio, and Airport Authority’s contribution (ADC), it is important to remember that each valuation is merely a snapshot of the long-term progress of a pension plan. It is more important to judge a current year’s valuation result relative to historical trends, and trends expected into the future.

In the chart below, we present the historical trends for both the market value and smoothed assets compared to actuarial liabilities, and SDCERS-Airport Authority funding ratios since 2003.

SDCERS-Airport Authority Assets and Liabilities 2003 – 2013



Funding Ratio	68.4%	68.8%	87.6%	111.7%	109.0%	102.3%	86.9%	96.0%	102.7%	98.5%	93.4%
UAL (millions) *	\$ 5.1	\$ 7.4	\$ 4.1	\$ (4.3)	\$ (4.2)	\$ (1.3)	\$ 8.9	\$ 3.0	\$ (2.3)	\$ 1.4	\$ 7.6

* The UAL for 2007 and after is calculated using the Entry Age Normal method; 2006 and prior years are calculated using the Projected Unit Credit method.

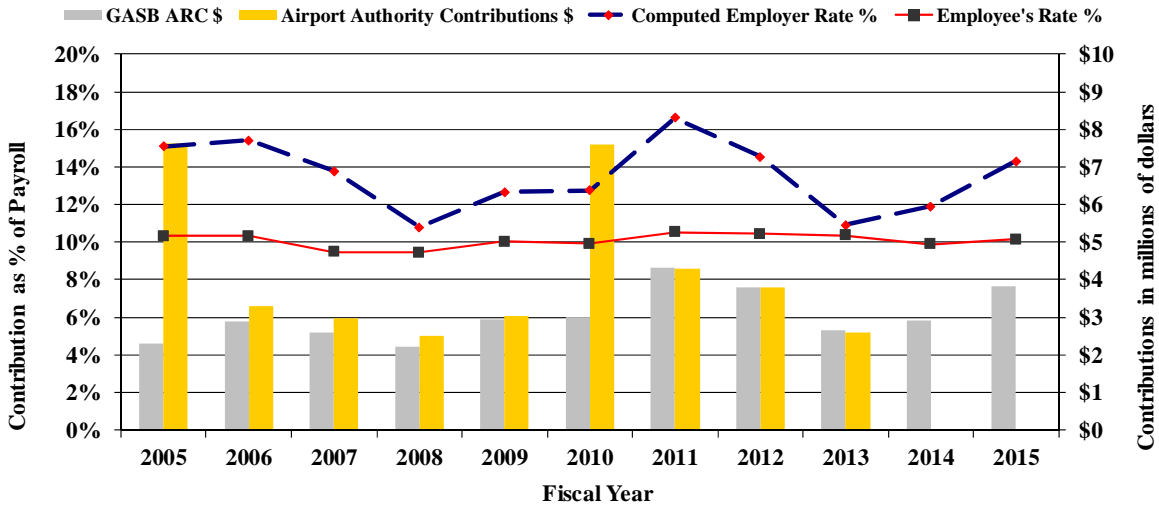
The chart indicates that in 2003 and 2004, the funding ratio was slightly more than 68% of the actuarial value of assets. In 2005 through 2006, the funding ratio significantly increased due to excess contributions and strong investment performance. In 2009 the funding ratio declined significantly due to investment losses. It has been around 100% for the last four years, with a low of 93.4% in 2013.

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BOARD SUMMARY**

In the chart below, we present the historical trends for the SDCERS-Airport Authority contribution rates, actual contributions made by the Airport Authority and the actuarially computed contributions (previously the GASB ARC, but in the future will be referred to as the ADC).

SDCERS-Airport Authority and Member Contribution Rates FY 2005-2015



The Airport Authority's contribution rate increased for fiscal years 2014 and 2015 after decreasing significantly in the two prior years, but it is still around the average for the entire ten-year period. The chart shows that the Members' contribution rate has remained relatively stable in contrast to the volatility in the employer rates.

This chart also compares the actual contributions made by the Airport Authority to the annual required contribution (ARC) based on the Board's adopted funding practice of Normal Cost plus amortization of various UAL components, including the requirement beginning in fiscal year 2009 that there be no negative amortization. The chart indicates that the Airport Authority has been consistently paying at or above the ARC since FY 2005, with a significant excess contribution amount in FY 2010.

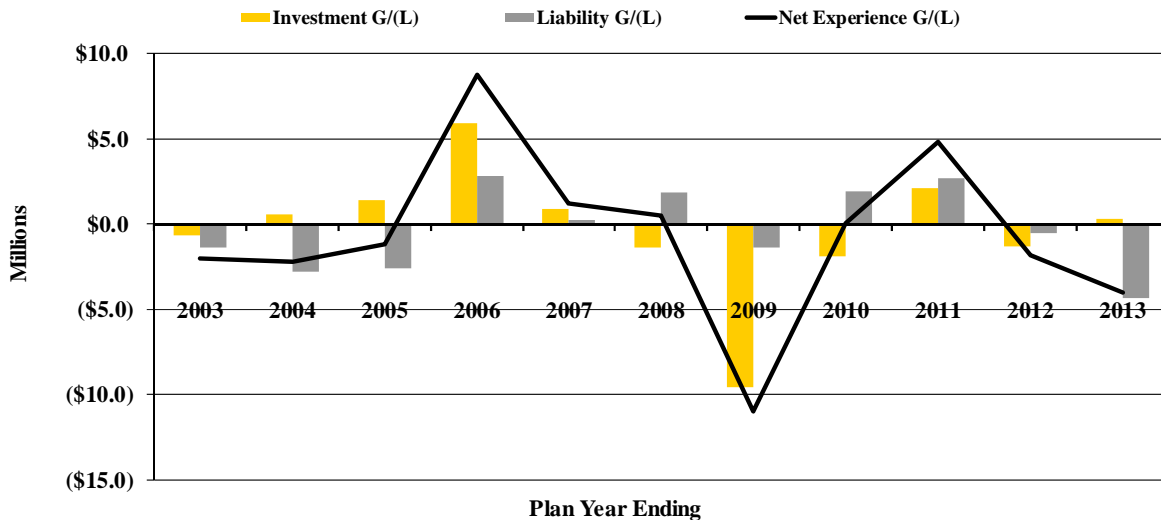
Since the ARC is not defined in the new standards for public pension plan reporting, GASB 67 and 68, the term ADC will be used in future years to refer to the annual actuarially determined contribution and will be the basis for comparison to actual Airport Authority contributions.

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**SECTION I
BOARD SUMMARY**

The chart below for SDCERS-Airport Authority presents the pattern of annual gains and losses, broken into the investment and liability components. The chart does not include any changes in the SDCERS' assets and liabilities attributable to changes to actuarial methods, procedures or assumptions or plan benefit changes.

SDCERS-Airport Authority Historical Gain/(Loss) 2003-2013



The key insights from this chart are:

- The System experienced investment gains (gold bars) in 2004 through 2007, which were more than offset by investment losses of 2008 through 2010.
- The investment loss in 2009 was by far the most significant gain or loss during the last ten years.
- There was a pattern of liability loss from 2003 to 2005. The liability experience has been more varied over the past few years, although there was a loss of \$4.3 million in 2013, most of which was due to valuation salaries greater than expected (\$3.3 million).

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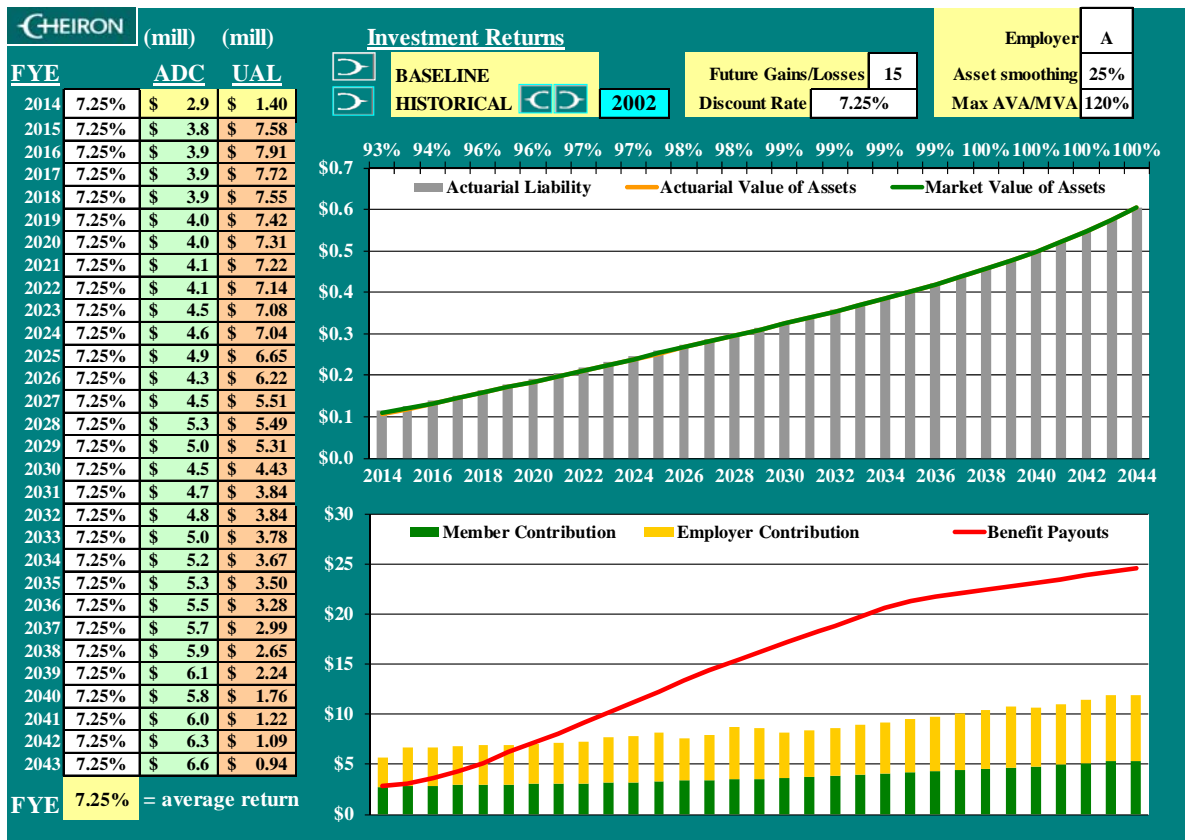
SECTION I
BOARD SUMMARY

D. Projected Financial Trends

Our analysis of SDCERS-Airport Authority projected financial trends is a very important part of this valuation. Our assessment of the implications of the June 30, 2013 valuation results on the future outlook of SDCERS-Airport Authority in terms of benefit security (assets over liabilities) and the Airport Authority’s expected cost progression is set forth below.

In the chart that follows, we project the SDCERS-Airport Authority assets and liabilities and the Airport Authority’s contributions assuming 7.25% returns each and every year and liability growth exactly as anticipated by the plan assumptions. The upper chart compares the assets (green and yellow lines) and liabilities (gray bars) and the lower chart shows contributions in dollars (employer contributions in yellow bars and member contributions in green bars). The left side of the exhibit shows the returns assumed each year followed by the annual ADC and UAL in dollar amounts.

SDCERS-Airport Authority Projections FY 2014-2043 (earnings as assumed)



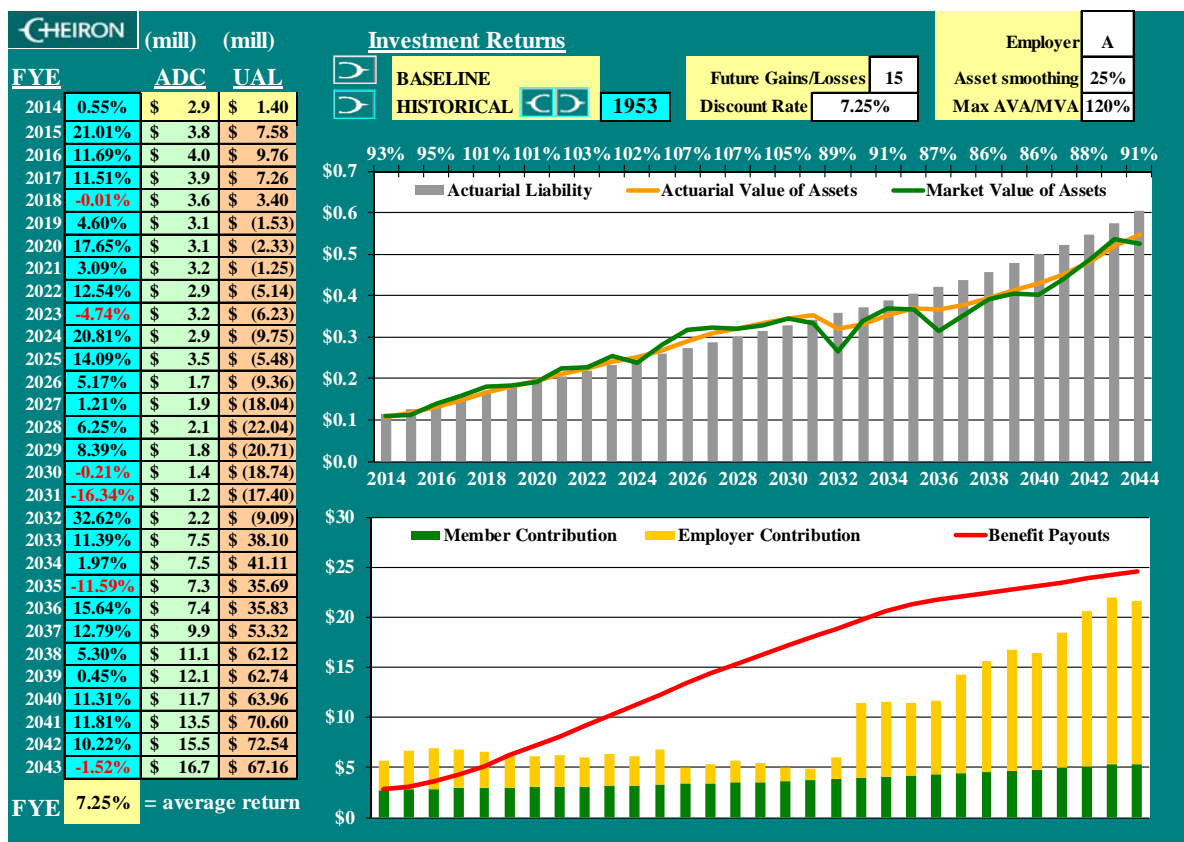
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Based on assuming 7.25% earnings each and every year, the Airport Authority's funded status (percentages at the top of the upper graph) is ultimately projected to reach 100%. The Airport Authority's ADC (formerly the ARC) generally increases throughout the projection period, reaching \$6.6 million by 2043, but the payment is lower as a percentage of pay.

However, it is critical to note that these projections, while valid as baseline projections, **are not likely to occur** as experience never conforms exactly to assumptions from year to year. As a result, we present the following additional stress testing projection, based on assuming varying returns in the future which on average equal the assumed 7.25% earnings rate. The returns selected generally represent the returns that would have resulted from a passive 60%/40% equity/fixed income portfolio during the period of 1953 to 1983. This period was selected because it happened to mirror the assumed 7.25% investment assumption of SDCERS.

SDCERS-Airport Authority Projections FY 2014-2043 (earnings which vary by year)



With varying annual earnings that average over the period to 7.25%, one can see the volatility in the funding ratios in the top chart, and the fact that the Airport Authority ADC increases significantly near the end of the projection period. Note that this chart is based on a particular historical period and is not intended to reflect future expectations.

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This last chart demonstrates the risks faced by SDCERS measured in terms of funding ratios and contribution rates. Whether the System is fully funded or poorly funded, subsequent returns can quickly alter the financial position of the plan dramatically. The point being, it is impossible to judge the financial soundness of a system with a single year point measurement. What is more important to consider is the systems' level of conservatism in funding the plan, and the discipline and ability of the plan sponsor to consistently contribute the ADC as determined by the plan actuary.

SECTION II
ASSETS

Like other public pension plans, SDCERS uses two different asset measurements that are presented in this section of the report: the market value and the actuarial value of assets. The market value represents, as of the valuation date, the value of the assets if they were liquidated on that date. The actuarial value of assets is a value that smooths annual investment performance over multiple years to reduce the impact of annual investment volatility on employer contribution rates. The actuarial value of assets is used in determining SDCERS' contribution rates for the three participating employer plans.

Each employer receives a separate actuarial valuation report and cost determination. However, the assets of all employer plans are pooled for investment purposes. The apportionment of the assets among the employer plans directly impacts each employer's costs. Therefore, in the interest of ensuring transparency, this section discloses information on the total assets of SDCERS-All Employers. In addition, a brief explanation of how those assets are apportioned to the City of San Diego, the San Diego Unified Port District (Port), and the San Diego County Regional Airport Authority (Airport) is included.

On the following pages, detailed information is presented on SDCERS-All Employers assets, including:

- A. Disclosure of the June 30, 2013 total SDCERS market value of assets, by asset class;
- B. Market value of assets by Plan Sponsor;
- C. Development of the actuarial value of assets; and
- D. Disclosure of the investment performance for the year.

**SECTION II
ASSETS**

A. Disclosure of Market Value of Assets

The market value of assets represents a “snap-shot” value as of June 30, 2013, the last day of the fiscal year, which provides the principal basis for measuring financial performance from one year to the next. Market values, however, can fluctuate widely with swings in the investment markets. Because these fluctuations would cause volatility in employer contributions, an actuarial value of assets is developed. Table II-1 below discloses the market value by asset class of SDCERS–All Employers’ gross assets on June 30, 2013.

Cash	\$	237,090,000
US Stocks		1,839,561,000
International Stocks		1,353,839,000
Private Equity		258,176,000
Bonds		1,718,919,000
Real Estate		609,782,000
Receivables		214,194,000
Miscellaneous		5,030,000
Accounts Payable		<u>(423,278,000)</u>
Market Value of Assets – June 30, 2013	\$	5,813,313,000

**SECTION II
ASSETS**

B. Market Value of Assets by Plan Sponsor

As of July 1, 2007, the City, Unified Port District, and Airport Authority plans were separated into independent, qualified, single employer governmental defined benefit plans and trusts. The assets of the three separate plans and trusts are pooled in the SDCERS Group Trust, which was established as of July 1, 2007. SDCERS invests and administers the Group Trust as a common investment fund and accounts separately for the proportional interest of each plan and trust that participates in the Group Trust. Cash flow activity for each plan is recorded directly to that plan, with investment activity and other cash flow activity not specific to any one plan being allocated based upon each plan's respective share of the Group Trust's total assets, with time-weighted adjustments for the plan-specific cash flows. Administrative expenses are allocated based on the proportion of participants of a participating trust to the number of total participants of all participating trusts on the first day of the plan year. Table II-2 below discloses the market value and actuarial value of assets by plan.

Table II-2			
Summary of Market and Actuarial Assets for Each Employer Group as of June 30, 2013			
	<u>Market Value</u> Total Net Assets June 30, 2012	<u>Market Value</u> Total Net Assets June 30, 2013	<u>Actuarial Value</u> Total Assets June 30, 2013
City of San Diego	\$ 4,799,827,000	\$ 5,395,158,000	\$ 5,317,778,092
Unified Port District	271,703,000	309,699,000	302,321,696
Airport Authority	<u>91,997,000</u>	<u>108,456,000</u>	<u>107,616,363</u>
Total-SDCERS	\$ 5,163,527,000	\$ 5,813,313,000	\$ 5,727,716,151

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**SECTION II
ASSETS**

C. Actuarial Value of Assets

To determine on-going funding requirements, most pension plans utilize an actuarial value of assets. Unlike the market value of assets, the actuarial value of assets represents an asset value based on averaging or smoothing year-to-year market value returns for purposes of reducing the resulting volatility on contributions.

The actuarial value of assets is equal to 100% of the expected actuarial value of assets as of June 30, 2013 (based on the prior year assumption of 7.50% earnings for the year) plus 25% of the difference between the current actual market value of assets and the expected actuarial value of assets. (See Appendix B, Section B-2 for further explanation of the asset valuation method). In no event will the actuarial value of assets ever be less than 80% of the market value of assets, nor ever greater than 120% of the market value of assets.

Table II-3 SDCERS - Airport Authority Development of Actuarial Value of Assets at June 30, 2013 Expected Value of Assets Method	
1. Actuarial Value of Assets at June 30, 2012	\$ 95,792,613
2. Amount in (1) with interest at 7.5% to June 30, 2013	102,977,059
3. Employer and Member contributions for the Plan Year ended June 30, 2013	6,160,000
4. Disbursements from Trust excluding investment and admin expenses, June 30, 2012 through June 30, 2013	2,056,000
5. Interest on cash flows to June 30, 2013 at 7.5% per year	<u>255,425</u>
6. Expected Actuarial Value of Assets at June 30, 2013 = (2) + (3) – (4) + (5)	107,336,484
7. Actual Market Value of Assets at June 30, 2013	<u>108,456,000</u>
8. Excess of (7) over (6)	1,119,516
9. Preliminary Actuarial Value of Assets at June 30, 2013 = (6) + 25% of (8)	\$ 107,616,363
10. 80% Minimum Corridor on the Actuarial Value of Assets = 80% of (7)	86,764,800
11. 120% Maximum Corridor on the Actuarial Value of Assets = 120% of (7)	130,147,200
12. Final Actuarial Value of Assets at June 30, 2013 = (9), but no less than (10) and no more than (11)	\$ 107,616,363

SECTION II
ASSETS

D. Investment Performance

The return on the market value of assets, as reported by SDCERS' investment consultant Hewitt Ennis Knupp, was 13.6%. The return in FY 2012 was 0.9%.

On an actuarial (smoothed) value of assets basis, the return for FY 2013 was 8.19%. This return produced for SDCERS-All Employers an overall investment gain of \$27.8 million for the year ending June 30, 2013. (Note: this reported gain is different than the investment gain of \$0.3 million reported on page 5 in this report. \$0.3 million is the gain only for SDCERS-Airport Authority).

SECTION III LIABILITIES

In this section, we present detailed information on System liabilities for SDCERS-Airport Authority including:

- Disclosure of liabilities at June 30, 2012 and June 30, 2013, and
- Statement of changes in the unfunded actuarial liabilities during the year.

A. Disclosure

Several types of liabilities are calculated and presented in this report. Each type is distinguished by the purpose for which the figures are ultimately used.

- **Present Value of Future Benefits:** Used for measuring all future SDCERS obligations, represents the amount of money needed today to fully pay off all benefits of SDCERS both earned as of the valuation date and those to be earned in the future by current plan participants, under the current plan provisions.
- **Actuarial Liability-Entry Age Normal (EAN):** Used for determining employer contributions and GASB accounting disclosures. This liability is calculated taking the present value of all future benefits and subtracting the present value of future Member contributions and future employer normal costs as determined under the EAN actuarial funding method. It represents the portion of the present value of future benefits attributed to service prior to the valuation date by the Entry Age Normal method.
- **Present Value of Accrued Benefits:** Disclosed in Section V of this report for accounting statement purposes (ASC Topic 960). This liability represents the present value of future benefits payable to all plan participants if the plan were terminated as of the valuation date, and future accruals and contributions stopped.

Table III-1 on the following page discloses the first two of these liabilities for the current and prior year valuations. Subtracting the actuarial value of assets from the actuarial liability results in a net surplus or an unfunded actuarial liability (UAL).

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**SECTION III
LIABILITIES**

Table III-1				
SDCERS - Airport Authority - Total				
Valuation as of:	June 30, 2013		June 30, 2012	
Present Value of Future Benefits				
Actives	\$	124,954,564	\$	109,404,288
Terminated Vested		4,396,239		4,246,096
Disabled		456,604		228,252
Retirees		25,451,563		21,356,642
Beneficiaries		870,727		852,988
Total Airport Authority	\$	156,129,697	\$	136,088,266
Actuarial Liability - EAN				
Total Present Value of Future Benefits	\$	156,129,697	\$	136,088,266
Present Value of Future Normal Costs				
Employer Portion		21,970,522		20,794,777
Employee Portion		18,959,127		18,068,635
Actuarial Liability - EAN	\$	115,200,048	\$	97,224,854
Actuarial Value of Assets	\$	107,616,363	\$	95,792,613
Unfunded EAN Actuarial Liability	\$	7,583,685	\$	1,432,241

Table III-2 shows actuarial liability as of June 30, 2013 for General and Executive Members of SDCERS-Airport Authority.

Table III-2						
SDCERS - Airport Authority - General & Executives as of June 30, 2013						
	Total		General		Executives	
Present Value of Future Benefits						
Actives	\$	124,954,564	\$	119,584,411	\$	5,370,153
Terminated Vested		4,396,239		4,396,239		-
Disabled		456,604		456,604		-
Retirees		25,451,563		19,984,718		5,466,845
Beneficiaries		870,727		870,727		-
Total Airport Authority	\$	156,129,697	\$	145,292,699	\$	10,836,999
Actuarial Liability - EAN						
Actives	\$	84,024,915	\$	79,583,642	\$	4,441,273
Terminated Vested		4,396,239		4,396,239		-
Disabled		456,604		456,604		-
Retirees		25,451,563		19,984,718		5,466,845
Beneficiaries		870,727		870,727		-
Total Airport Authority	\$	115,200,048	\$	105,291,929	\$	9,908,118

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**SECTION III
LIABILITIES**

B. Changes in Unfunded Actuarial Liabilities

The UAL of any retirement plan is expected to change at each subsequent valuation for a variety of reasons. In each valuation, we report on those elements of change in the UAL that have particular significance or could potentially affect the long-term financial outlook of a retirement plan. Below we present key changes in liabilities since the last valuation.

Table III-3		
Development of 2013 Experience Gain/(Loss) SDCERS - Airport Authority		
(In Thousands)		
1. Unfunded Actuarial Liability at June 30, 2012	\$	1,432.2
2. Beginning of year unfunded actuarial liability payment		313.2
3. Interest accrued $((1+2) \times 7.5\%)$		130.9
4. Expected Unfunded Actuarial Liability at June 30, 2013 (1+2+3)		1,876.3
5. Actual Unfunded Liability at June 30, 2013		7,583.7
6. Difference: (4 - 5)		(5,707.4)
7. Portion of difference (6) due to actuarial assumption or method changes		(1,707.4)
8. Portion of difference (6) due to plan changes		-
9. Portion of difference (6) due to employee contributions less than expected		(76.7)
10. Portion of difference (6) due to net experience Gain/(Loss)		(3,923.2)
a) portion of (10) due to investment experience	\$	316.7
b) portion of (10) due to liability experience	\$	(4,308.8)
c) portion of (10) due to service purchases	\$	68.8
Elements of Liability Gain/(Loss)		
1. G/(L) due to demographic and payroll experience		(4,308.8)
2. Other Gain/(Loss)		-
3. Total Estimated Liability Gain/(Loss): sum 1 and 2	\$	(4,308.8)

**SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013**

**SECTION III
LIABILITIES**

Table III-4 shows the history of past experience gains and losses.

Table III-4			
Experience Gain/(Loss) - Historical SDCERS - Airport Authority			
Valuation		Beginning-of-Year	Gain/(Loss)
<u>Date</u>	<u>Gain/(Loss)</u>	<u>Actuarial Liabilities</u>	<u>% of Liability</u>
6/30/2003	\$ (2,013,702)	\$ 11,526,293	(17.5%)
6/30/2004	(2,204,850)	16,278,613	(13.5)
6/30/2005	(1,207,448)	23,578,460	(5.1)
6/30/2006	8,732,864	32,602,898	26.8
6/30/2007	1,176,387	36,905,216	3.2
6/30/2008	492,707	46,636,555	1.1
6/30/2009	(10,976,099)	56,807,663	(19.3)
6/30/2010	27,790	67,870,945	0.0
6/30/2011	4,808,814	76,447,473	6.3
6/30/2012	(1,801,741)	84,042,425	(2.1)
6/30/2013	(3,923,241)	97,224,854	(4.0)

**SECTION IV
CONTRIBUTIONS**

In the process of evaluating the financial condition of any pension plan, the actuary analyzes the assets and liabilities to determine what level (if any) of contributions is needed to achieve and maintain an appropriate funded status of a plan. Typically, the actuarial process will use an actuarial funding method that attempts to create a pattern of contributions that is both stable and predictable.

The actuarial funding methodology employed is the Entry Age Normal (EAN) actuarial funding method. Under EAN, there are two components to the total contribution: the normal cost and an amortization payment on the unfunded actuarial liability. The normal cost for an individual employee is the ratio of their present value of future benefits to present value of future salaries at entry age, multiplied by their valuation salary. The gross normal cost rate for each sub-group is determined by dividing the sum of the individual normal costs by the total valuation salary for that sub-group. The gross normal cost rate is then reduced by the average employee contribution rate to determine the employer normal cost rate. Finally, the employer normal cost rate for each sub-group is multiplied by that group's projected FY 2015 payroll to determine the normal cost component of the FY 2015 ADC.

The EAN actuarial liability is the Plan's total present value of future benefits minus the total present value of future normal costs. The difference between the EAN actuarial liability and the actuarial value of assets is the unfunded actuarial liability. The UAL for FY 2015 is to be amortized over several different periods. Table IV-2 shows the outstanding balance, the FY 2015 payment and the remaining amortization period for each of these components. If necessary, there is an additional UAL cost component to ensure that there is no negative amortization in any year.

Table IV-1 on the following page shows how the Airport Authority's contribution rate for SDCERS for FY 2015 is developed. The methodology and assumptions used are in full compliance with the parameters set in GASB Statement Number 25 for purposes of determining the annual required contribution (ARC). However, starting in FY 2014 (SDCERS) and FY 2015 (UPD), the new GASB Statements Number 67 and 68 apply, neither of which contain the concept of an ARC nor provide guidance for plan funding. In response, the SDCERS Board adopted a formal funding policy based on the existing practices used to develop the ARC. In the future, the contribution based on this policy will be referred to as the Actuarially Determined Contribution (ADC).

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**SECTION IV
CONTRIBUTIONS**

Table IV-1			
SDCERS - Airport Authority			
Development of the Airport's Contribution as of June 30, 2013, For (FY 2015)			
(dollars in millions)			
	WEIGHTED		
	TOTAL AIRPORT	General	Executives
1. Total Normal Cost Rate as of June 30, 2013	23.12%	23.09%	24.14%
2. Member Contribution Rate as of June 30, 2013	<u>10.46%</u>	<u>10.44%</u>	<u>11.01%</u>
3. Employer Normal Cost Rate as of June 30, 2013 (1-2)	12.66%	12.65%	13.13%
4. Actuarial Liability	\$ 115.2	\$ 105.3	\$ 9.9
5. Actuarial Assets	\$ 107.6	\$ 98.4	\$ 9.3
6. Total Unfunded Actuarial Liability (UAL) (4-5)*	\$ 7.6	\$ 6.9	\$ 0.7
7. Preliminary FY15 UAL amortization*	\$ 0.5	\$ 0.4	\$ 0.0
8. <u>Negative Amortization Test for FY15</u>			
a. Total UAL on 6/30/13 less FY14 UAL payment	\$ 7.5	\$ 6.8	\$ 0.6
b. interest on 8a. To 6/30/14	\$ 0.5	\$ 0.5	\$ 0.0
c. preliminary FY15 UAL amortization (line 7)	\$ 0.5	\$ 0.4	\$ 0.0
d. Negative interest (8b - 8c, not less than zero)	0.1	0.1	0.0
9. Total FY15 UAL payment on 7/01/14 (8c + 8d)	\$ 0.5	\$ 0.5	\$ 0.0
10. Total FY15 UAL payment throughout year	\$ 0.6	\$ 0.5	\$ 0.0
11. Total Expected Payroll for FY15**	\$ 27.7	\$ 26.5	\$ 1.2
12. FY15 Normal Cost paid throughout the year	\$ 3.4	\$ 3.3	\$ 0.1
13. FY15 Normal Cost paid at start of year	\$ 3.3	\$ 3.1	\$ 0.1
14. Determination of FY15 ADC %			
a. Employer Normal Cost Rate (12 divided by 11)	12.27%	12.30%	11.77%
b. UAL Rate (line 10 divided by line 11)	<u>2.02%</u>	<u>1.93%</u>	<u>4.02%</u>
c. Total employer ADC % (14a + 14b)	14.29%	14.23%	15.79%
15. Determination of FY15 ADC dollars			
a. FY15 ADC if paid throughout year	\$ 4.0	\$ 3.8	\$ 0.2
b. FY15 ADC if paid at beginning of year	\$ 3.8	\$ 3.6	\$ 0.2

* See Table IV-2 for components of these amounts.

** Amounts include expected FY15 payroll for new plan (PEPRA).

Note: Numbers may not add due to rounding.

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**SECTION IV
CONTRIBUTIONS**

Table IV-2 shows information on each layer of the June 30, 2013 UAL.

Table IV-2								
SDCERS - Airport Authority								
Schedule of Amortization Bases as of July 1, 2013								
Used in Development of the Airport Authority's Contribution for FY 2015								
Type of Base	Date Established	Initial Amount	Initial Amortization Years	July 1, 2013 Outstanding Balance	Outstanding Balance for FY 2015 (BOY)*	Remaining Amortization Years	FY 2015 Amortization Amount	
1. June 30, 2007 UAL	7/1/2007	\$ (4,175,587)	14	\$ (2,211,816)	\$ (2,069,647)	8	\$ (293,928)	
2. Assumption Change	7/1/2008	2,808,340	30	3,240,222	3,274,015	25	198,116	
3. Experience Gain	7/1/2008	(1,356,123)	15	(1,332,072)	(1,274,513)	10	(150,024)	
4. Experience Loss	7/1/2009	9,892,984	15	10,026,281	9,671,975	11	1,053,305	
5. Experience Gain	7/1/2010	(5,002,725)	15	(5,195,430)	(5,046,358)	12	(512,617)	
6. Experience Gain**	7/1/2010	(1,750,000)	15	(1,817,410)	(1,765,263)	12	(179,318)	
7. Experience Gain	7/1/2011	(4,235,009)	15	(4,480,631)	(4,377,519)	13	(417,632)	
8. Assumption Change	7/1/2011	(574,045)	30	(628,069)	(637,053)	28	(36,079)	
9. Experience Loss	7/1/2012	2,533,950	15	2,723,996	2,674,679	14	241,055	
10. Method Change	7/1/2012	1,443,033	30	1,551,260	1,575,167	29	87,476	
11. Experience Loss	7/1/2013	4,086,907	15	4,086,907	4,383,208	15	375,048	
12. Assumption Change	7/1/2013	1,620,447	30	<u>1,620,447</u>	<u>1,737,930</u>	30	<u>94,743</u>	
TOTAL				\$ 7,583,685	\$ 8,146,620		\$ 460,144	

* July 1, 2013 outstanding balance adjusted to the FY2015 beginning of year (BOY), July 1, 2014.

** Reduction in UAL from anticipated impact of PSC correction as of the June 30, 2010 valuation.

SECTION V
ACCOUNTING STATEMENT INFORMATION

Accounting Standards Codification (ASC) Topic 960 of the Financial Accounting Standards Board (FASB) requires the disclosure of certain information regarding its funding status. Statement No. 25 of the Governmental Accounting Standards Board (GASB) establishes standards for disclosure of pension information by public employee retirement systems (PERS) and governmental employers in notes to financial statements and supplementary information.

The ASC Topic 960 disclosure provides a “snap shot” view of how system assets at market value compare to liabilities if contributions stopped and accrued benefit claims had to be satisfied.

The GASB Number 25 disclosure compares the actuarial liability computed for funding purposes to the actuarial value of assets to determine a funded ratio (i.e., the EAN liability).

Both the present value of accrued benefits (ASC Topic 960) and the actuarial liability (GASB Number 25) are determined assuming that participants continue to terminate employment, retire, etc., in accordance with the actuarial assumptions. Liabilities are discounted at the assumed valuation interest rate of 7.25% per annum.

ASC Topic 960 specifies that a comparison of the present value of accrued (accumulated) benefits to the market value of the assets as of the valuation date must be provided. GASB Statement Number 25 requires the actuarial liability be compared with the actuarial value of assets for funding purposes. The relevant amounts as of June 30, 2012 and June 30, 2013 are presented in Table V-1 and Table V-2.

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

SECTION V
ACCOUNTING STATEMENT INFORMATION

Table V-1				
SDCERS - Airport Authority - Total				
Valuation as of:	June 30, 2013	June 30, 2012	% Change	
ASC Topic 960 Basis				
1. Present Value of Benefits Accrued and Vested to Date				
a. Members Currently Receiving Payments	\$ 26,778,894	\$ 22,437,882		19.3%
b. Vested Terminated and Inactive Members	4,396,239	4,246,096		3.5%
c. Active Members	<u>56,199,889</u>	<u>45,930,356</u>		<u>22.4%</u>
d. Total PVAB	\$ 87,375,021	\$ 72,614,334		20.3%
2. Assets at Market Value	\$ 108,456,000	\$ 91,997,000		17.9%
3. Unfunded Present Value of Accrued Benefits, But Not Less Than Zero	\$ -	\$ -		
4. Ratio of Assets to Value of Benefits (2)/(1)(d)	124.13%	126.69%		-2.6%
GASB No. 25 Basis				
1. Actuarial Liabilities				
a. Members Currently Receiving Payments	\$ 26,778,894	\$ 22,437,882		19.3%
b. Vested Terminated and Inactive Members	4,396,239	4,246,096		3.5%
c. Active Members	<u>84,024,915</u>	<u>70,540,876</u>		<u>19.1%</u>
d. Total Actuarial Liability	\$ 115,200,048	\$ 97,224,854		18.5%
2. Actuarial Value of Assets	\$ 107,616,363	\$ 95,792,613		12.3%
3. Unfunded Actuarial Liability	\$ 7,583,685	\$ 1,432,241		429.5%
4. Ratio of Actuarial Value of Assets to Actuarial Liability (2)/(1)(d)	93.42%	98.53%		-5.1%

Table V-2		
SDCERS - Airport Authority - Total		
Accumulated Benefit Obligation (ASC Topic 960)		
Actuarial Present Value of Benefits Accrued and Vested as of June 30, 2012	\$	72,614,334
Increase (Decrease) During Year Attributable to:		
Passage of Time		5,368,975
Benefits Paid		(2,056,000)
Assumption Changes		2,688,740
Plan Changes		-
Benefits Accrued, Other Gains/Losses		<u>8,758,972</u>
Net Increase (Decrease)	\$	14,760,687
Actuarial Present Value of Benefits Accrued and Vested as of June 30, 2013	\$	87,375,021

**SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013**

**SECTION V
ACCOUNTING STATEMENT INFORMATION**

Tables V-3 through V-5 are exhibits required for the Airport Authority's Comprehensive Annual Financial Report (CAFR). The Government Finance Officers Association (GFOA) recommends showing at least 6 years of experience in each of these exhibits in the CAFR. Table V-3 shows the Notes to Required Supplementary Information. Table V-4 presents an analysis of financial experience for the valuation year, and Table V-5 presents the Solvency Test which shows the portion of actuarial liability covered by assets.

Table V-3	
SDCERS - Airport Authority	
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	
The information presented in the required supplementary schedules to the Financial Section of the Airport's CAFR was determined as part of the actuarial valuation at the date indicated. Additional information as of latest actuarial valuation follows.	
Valuation date	June 30, 2013
Actuarial funding method	Entry Age Normal
Amortization method	Level percent closed
Equivalent single amortization period	19.389 years ¹
Asset valuation method	Expected Value Method
Actuarial assumptions:	
Investment rate of return	7.25%
Projected salary increases due to inflation ²	3.30%
Cost-of-living adjustments	2.00%
The actuarial assumptions used have been recommended by the actuary and adopted by SDCERS' Board of Administration based on the most recent reviews of SDCERS' experience, completed in 2011 and 2013.	
The rate of employer contributions to SDCERS is composed of the normal cost and an amortization of the unfunded actuarial liability. The normal cost is a level percent of payroll cost which, along with the Member contributions, will pay for projected benefits at retirement for the average plan participant. The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or Member contributions. The difference between this liability and the funds accumulated as of the same date is the unfunded actuarial liability.	

¹ Eight years for the outstanding balance of the 2007 UAL, 15 years for experience gains and losses, 30 years for changes in methods and assumptions, 20 years for benefit changes.

² Additional merit salary increases of 0.50% to 5.00% based on a participant's years of service, and membership group are also assumed. These increases are not used in the amortization of the APA's UAL.

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

SECTION V
ACCOUNTING STATEMENT INFORMATION

Table V-4	
SDCERS - Airport Authority	
ANALYSIS OF FINANCIAL EXPERIENCE	
Gain and Loss in Actuarial Liability During Years Ended June 30	
Resulting from Differences Between Assumed Experience	
and Actual Experience	
Type of Activity	<i>Gain (or Loss) for Year ending June 30, 2013</i>
Investment Income	\$ 316,719
Combined Liability Experience	<u>(4,308,779)</u>
Gain (or Loss) During Year from Financial Experience	\$ (3,992,059)
Non-Recurring Gain (or Loss) Items (e.g., Contributions, Assumption Changes)	<u>(1,715,295)</u>
Composite Gain (or Loss) During Year	\$ (5,707,354)

**SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013**

**SECTION V
ACCOUNTING STATEMENT INFORMATION**

Table V-5 SDCERS - Airport Authority SOLVENCY TEST Actuarial Liabilities For (\$ in thousands)								
Valuation Date June 30,	(A)	(B)	(C)	Reported Assets ¹	Portion of Actuarial Liabilities Covered by Reported Assets			
	Active Member Contributions	Retirees And Beneficiaries	Remaining Active Members' Liabilities		(A)	(B)	(C)	
2013 ⁷	\$ 13,384	\$ 26,779	\$ 75,037	\$ 107,616	100%	100%	89.89%	
2012	11,371	22,438	63,416	95,793	100	100	97.74	
2011 ⁶	11,132	16,133	56,778	86,309	100	100	103.99	
2010	10,611	11,832	54,004	73,401	100	100	94.36	
2009	9,120	9,924	48,827	58,981	100	100	81.79	
2008 ⁵	7,335	6,341	43,131	58,096	100	100	102.99	
2007 ⁴	6,681	4,288	35,668	50,812	100	100	111.71	
2006 ³	5,402	2,783	28,720	41,222	100	100	115.03	
2005	4,255	2,713	25,635	28,551	100	100	84.19	
2004	2,935 ²	795	19,848	16,225	100	100	62.95	
2003	2,200 ²	300	13,779	11,142	100	100	62.72	

¹ Actuarial Value of Assets.

² Estimated.

³ Reflects contingent liabilities (13th check), DROP reserves, and IRC Section 415 limits.

⁴ The actuarial liability on June 30, 2007 and after is based on the entry age actuarial funding method. All prior years are based on the projected unit credit actuarial funding method.

⁵ Reflects revised actuarial and economic assumptions.

⁶ Reflects revised actuarial and economic assumptions.

⁷ Reflects revised actuarial and economic assumptions.

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

APPENDIX A
MEMBERSHIP INFORMATION

Table A-1			
SDCERS - Airport Authority			
Active Member Data			
	June 30, 2013	June 30, 2012	% Change
Count	347	341	1.8%
Average Current Age	48.1	47.7	0.8%
Average Service	9.9	9.3	6.5%
Average Pensionable Earnings	\$ 74,533	\$ 72,510	2.8%
Annual Pensionable Earnings	\$ 25,863,062	\$ 24,726,029	4.6%
Average Valuation Compensation ¹	\$ 74,447	\$ 72,414	2.8%
Annual Valuation Compensation ¹	\$ 25,833,258	\$ 24,693,205	4.6%
Service Without Permissive Service Purchased	9.3	8.9	4.5%
Members with Paid Purchased Service	44	37	18.9%
Members with Any Purchased Service	48	39	23.1%
Amount of Paid Purchased Service	160	133	20.5%
Amount of Total Purchased Service	180	144	24.8%

¹ The definition of valuation compensation differs from the definition of pensionable earnings due to IRS 401(a).

Table A-2							
SDCERS - Airport Authority							
Non-Active Participant Data							
	Count			Average Age			
	June 30, 2013	June 30, 2012	%Change	June 30, 2013	June 30, 2012	%Change	
Retired	45	41	9.8%	65.2	65.1	0.2%	
Disabled	2	1	100.0%	57.6	49.5	16.4%	
Beneficiaries	4	4	0.0%	63.0	62.0	1.6%	
Payee Total	51	46	10.9%	64.8	64.5	0.5%	
DROP Participants	10	11	-9.1%	62.9	62.9	0.0%	
Deferred Vested ¹	79	76	3.9%	46.7	46.7	0.0%	
Vested < 5 yrs svc	47	47	0.0%				

¹ Includes all participants having a contribution balance still on account with SDCERS.

Table A-3						
SDCERS - Airport Authority						
Non-Active Participant Data						
	Total Annual Benefit			Average Annual Benefit		
	June 30, 2013	June 30, 2012	%Change	June 30, 2013	June 30, 2012	%Change
Retired	\$ 1,909,883	\$ 1,633,186	16.9%	\$ 42,442	\$ 39,834	6.5%
Disabled	34,380	14,916	130.5%	17,190	14,916	15.2%
Beneficiaries	69,636	68,282	2.0%	17,409	17,070	2.0%
Payee Total	\$ 2,013,899	\$ 1,716,384	17.3%	\$ 39,488	\$ 37,313	5.8%
DROP Participants	\$ 649,670	\$ 642,645	1.1%	\$ 64,967	\$ 58,422	11.2%
Deferred Vested ¹	\$ 1,414,252	\$ 1,316,550	7.4%	\$ 17,902	\$ 17,323	3.3%

¹ Includes all participants having a contribution balance still on account with SDCERS. Annual benefit for deferred vested participants is the total contribution balance on account as of valuation date.

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**APPENDIX A
MEMBERSHIP INFORMATION**

**Table A-4
SDCERS - Airport Authority
Distribution of Active Members (Excludes DROP Participants) as of June 30, 2013
Total Airport Authority**

Age	Years of Service											Total Count	Average Salary
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up			
Under 25	1	1	-	-	-	-	-	-	-	-	-	2	\$ 45,653
25 to 29	3	12	1	-	-	-	-	-	-	-	-	16	46,379
30 to 34	5	7	10	1	-	-	-	-	-	-	-	23	56,172
35 to 39	1	5	15	9	-	-	-	-	-	-	-	30	67,670
40 to 44	6	11	25	11	3	2	-	-	-	-	-	58	77,523
45 to 49	2	8	14	14	8	6	1	-	-	-	-	53	76,334
50 to 54	-	7	25	14	12	8	6	-	-	-	-	72	76,970
55 to 59	-	8	16	14	5	8	1	1	2	-	-	55	76,782
60 to 64	1	6	17	6	4	-	-	-	-	-	-	34	85,233
65 to 69	-	1	1	-	-	-	-	-	-	-	-	2	98,178
70 and up	-	-	1	-	-	-	1	-	-	-	-	2	153,227
Tot Count	19	66	125	69	32	24	9	1	2	-	-	347	
Avg. Salary	\$ 57,785	\$ 60,876	\$ 77,956	\$ 73,913	\$ 95,242	\$ 72,599	\$ 92,435	\$ 72,272	\$ 104,258	\$ -	\$ -		\$ 74,533

SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013

**APPENDIX A
MEMBERSHIP INFORMATION**

**Table A-5
SDCERS - Airport Authority
Retirees (Includes DROP Participants), Disabled, and Beneficiaries Tabulated by Attained Age/Benefit Effective Date
Total Airport Authority**

Plan Year	Age										Total
	Under 50	50 to 54	55 to 59	60 to 64	65 to 69	70 to 74	75 to 79	80 to 84	85 to 89	90 and up	
pre-2004	-	-	-	-	-	-	1	-	-	-	1
2004	-	-	-	-	-	1	-	-	-	-	1
2005	-	1	-	-	2	1	-	-	-	-	4
2006	-	-	-	1	-	-	-	-	-	-	1
2007	-	-	-	-	1	4	-	-	-	-	5
2008	-	-	-	3	2	-	-	-	-	-	5
2009	-	-	1	1	2	-	-	-	-	-	4
2010	-	-	1	1	4	-	-	-	-	-	6
2011	-	-	-	7	3	-	-	-	-	-	10
2012	-	-	2	4	2	-	-	-	-	-	8
2013	-	-	3	2	1	-	-	-	-	-	6
Total	-	1	7	19	17	6	1	-	-	-	51

Surviving spouses benefit effective date no longer based on participant's original date of retirement.

Average Age at Retirement/Disability	60.8
Average Current Age	64.8
Average Annual Pension	\$ 39,488

APPENDIX A
MEMBERSHIP INFORMATION

Data Assumptions and Practices

In preparing our data, we relied on information (some oral and some written) supplied by the SDCERS staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- Service for Actives and Inactives was calculated using Benefit Service. An adjusted date of hire is retroactively calculated from the valuation date. Purchased Service that has been paid for is included in the Benefit Service field. Purchased Service that has been applied for, but not paid as of the valuation date will be assumed to be paid in full and this service will be reflected in the projected benefit.
- Valuation Salary will be the maximum of “Current Annual Pensionable Salary” and annualized “Average Compensation.”
- For accounts having duplicate records in the Actives and Inactives by Social Security Number the information from the latest payroll date is regarded as most up to date. The other record is treated as out of date and invalid.
- For duplicate records (based on SSN and Benefit Type) in the payee file, records having the same plan and same benefit type but different benefit amounts, we have added those benefit amounts together.
- Records on the provided “Member” file are considered to be Active if they have no “Date of Death,” no “Date of Separation,” do not have a retiree record and they received pay in the last pay period (Last Pay Period = 26) of the current FY.
- Records on the “Member” file are considered to be Inactive if they do not have a “Date of Death,” do not have a retiree record and either have a “Date of Separation” or have a “Last Pay Period” earlier than the last pay period of the current FY.
- Records on the “Payee” file are considered in pay status if their benefit is not suspended.
- Pension Benefit for retirees for each plan was calculated by summing “Monthly Pension,” “Monthly Annuity,” “COLA Annuity,” “Surviving Spouse Annuity,” and “COLA Pension” and subtracting “Non-COLA Adjustments.” The “Non-COLA Adjustments” field is mainly for Qualified Domestic Relation Order purposes. The “Supplement Amount” field is added as an annual benefit (i.e., 13th check) and the “Corbett Supplemental Payment” is annualized for new retirees in the City only. It is assumed the payment is annual for Members already in pay status prior to this valuation.

APPENDIX A
MEMBERSHIP INFORMATION

- Members retiring since the prior valuation date and not having a “Supplement Amount” (13th check) will have their projected “Supplement Amount” (13th check) calculated assuming \$30 multiplied by the “Total Service Credit.”
- Members may retire and receive benefits from multiple Plans (e.g., a City police officer could have also worked for the Airport Authority); we will value each Member’s blended benefit individually. This will result in the counts being slightly higher than actual counts due to people having more than one benefit payable from multiple plans.
- We assume any retiree found in last year’s “Payee” file and not in this year’s file has died without a beneficiary and should be removed from the valuation data.
- We assume all deceased retirees with payments continuing to a beneficiary have already been accounted for in the “Payee” file.
- We exclude any payee receiving \$0.00 from a blended benefit plan.
- We assume that any active Member found in the inactive data last year has returned to work and should be valued as active.
- The Final 415 Regulations were used to calculate the present value of Member benefits over the Internal Revenue Service Code 415 Benefit Limits.

Changes Since Last Valuation

- Members with service in one SDCERS plan who are now active in another SDCERS plan have "frozen service" in the original plan. In prior valuations, Member records associated with frozen service were treated as active, but effective with this valuation they are treated as inactive. This affects the allocation of their total benefit liability between past (actuarial liability) and future (present value of future normal costs) but does not impact the value of the total benefit liability itself.

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

A. Actuarial Assumptions

1. Investment Return Rate

SDCERS' assets are assumed to earn 7.25% net of both administrative and investment expenses.

2. Inflation Rate

An inflation assumption of 3.3% compounded annually is used for projecting the total annual payroll growth for amortization of the UAL.

3. Interest Credited to Member Contributions

7.25%, compounded annually.

4. Salary Increase Rate

Inflation component: 3.3% (Freezes had been assumed for FYs 2013 and 2014).

The additional merit component:

Table B-1	
Years of Service at Valuation Date	General
0	5.00%
1	4.00%
2	3.00%
3	2.00%
4	1.00%
5+	0.50%

5. Cost-of-Living Increase in Benefits

Assumed to be 2.0% per annum, compounded.

6. COL Annuity Benefit

For active Members, the COL annuity benefit is valued by adding to the liabilities one-sixth of accumulated member contribution accounts and using a load factor of 2.0% for future member contributions.

**APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS**

7. Member Refunds

All or part of the employee contribution rate is subject to potential “offset” by the employer. That “offset” and the related accumulated interest are not to be refunded to employees at termination. However, such offsets are not directly reflected in either the employee contributions or related refund calculations.

8. Rates of Termination

Table B-2	
SDCERS - Airport Authority	
Rates of Termination	
Service	General
0	11.00%
1	10.00
2	9.00
3	8.00
4	7.00
5	5.50
6	4.50
7	4.50
8	4.00
9	4.00
10	3.00
11	3.00
12	3.00
13	3.00
14	3.00
15	3.00
16	3.00
17	3.00
18	3.00
19	3.00
20	3.00
21	3.00
22+	3.00

10% of terminating employees, with 5+ years of service at termination, are assumed to subsequently work for a reciprocal employer and receive 3.8% pay increases per year.

APPENDIX B
 ACTUARIAL ASSUMPTIONS AND METHODS

9. Rates of Disability

Age	General
20	0.02%
25	0.03
30	0.04
35	0.06
40	0.08
45	0.12
50	0.20
55	0.35
60	0.45

60% of the disabilities are assumed to be industrial disability retirements. Non-industrial disability retirement is subject to a service requirement.

10. Rates of Mortality for Active Lives

To reflect improvements in mortality since the date of the tables, the mortality tables have been modified to reflect actual experience through June 30, 2010 and include a projection to 2013.

All active members follow the RP2000 Combined Healthy table (male and female) projected to 2013.

Age	Male	Female
20	0.03%	0.02%
25	0.03	0.02
30	0.04	0.02
35	0.07	0.04
40	0.10	0.06
45	0.13	0.09
50	0.17	0.13
55	0.28	0.25
60	0.55	0.47
65	1.03	0.91
70	1.83	1.57

All active Member deaths are assumed to not be duty-related.

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

11. Rates of Mortality for Retired Healthy Lives

To reflect improvements in mortality since the date of the tables, the mortality tables have been modified to reflect actual experience through June 30, 2010. No modifications have been made to project future mortality improvements. In the next experience study we will examine the mortality experience and consider the projection of future improvement.

All retired healthy participants use the RP2000 Combined Healthy table (male and female).

Age	Male	Female
40	0.11%	0.07%
45	0.15	0.11
50	0.21	0.17
55	0.36	0.27
60	0.67	0.51
65	1.27	0.97
70	2.22	1.67
75	3.78	2.81
80	6.44	4.59
85	11.08	7.74
90	18.34	13.17

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

12. Rates of Mortality for Retired Disabled Lives

To reflect improvements in mortality since the date of the tables, the mortality tables have been modified to reflect actual experience through June 30, 2010. No modifications have been made to project future mortality improvements. In the next experience study we will examine the mortality experience and consider the projection of future improvement.

The mortality tables used are variations of the CALPERS Disability Tables (male and female):

Table B-6		
SDCERS - Airport Authority		
Rates of Mortality for Disabled Lives at Selected Ages		
Age	Male	Female
40	1.45%	0.67%
45	1.65	0.99
50	1.63	1.25
55	1.86	1.58
60	2.19	1.63
65	2.99	1.97
70	3.76	3.02
75	5.42	3.92
80	7.90	5.56
85	12.48	9.58

APPENDIX B
 ACTUARIAL ASSUMPTIONS AND METHODS

13. The Rates of Retirement

Table B-7		
SDCERS - Airport Authority		
Rates of Retirement by Service Years		
Service	Prior to age 62	Age 62 or greater
5-9	--	9.0%
10	--	33.3
11	--	33.3
12	--	33.3
13	--	33.3
14	--	33.3
15	--	33.3
16	--	33.3
17	--	33.3
18	--	33.3
19	--	33.3
20	30.0	40.5
21	15.0	33.3
22	17.5	35.1
23	20.0	36.9
24	22.5	38.7
25	25.0	40.5
26	27.5	42.3
27	30.0	44.1
28	32.5	45.9
29	35.0	47.7
30	37.5	49.5
31	40.0	51.3
32	40.0	53.1
33	40.0	54.9
34	40.0	56.7
35+	100.0	100.0

For vested deferred members, we assume that retirement will occur provided they have at least five years of service on the later of attained age or the earlier of age 62 or age 55 and 20+ years of service.

If the inactive participant is not vested, the liability is the contributions with interest.

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

14. Family Composite Assumptions

80% of men and 55% of women were assumed married at retirement. A female spouse is assumed to be three years younger than her male spouse.

15. Member Contributions for Spousal Continuance

All active Members contribute towards a 50% survivor continuance. However, Members who are unmarried at retirement may either be refunded that specific part of their contributions, or they may leave such contributions on account and receive an incremental benefit that is the actuarial equivalent of such contributions.

16. Deferred Member Actuarial Accrued Benefit

The benefit was estimated based on information provided by SDCERS staff. The data used to value the estimated deferred benefit were date of birth, date of hire, date of termination, and last pay. Based on the data provided, service credit, highest average salary, and deferred retirement age were estimated. The estimates were used to compute the retirement benefit, upon which the liabilities are based. For those participants without sufficient data or service, accumulated participant contribution balances, with interest, were used as the actuarial accrued liability.

17. DROP Account Balances

For DROP participants still working, the liability for the account balances in the asset information received from SDCERS staff was adjusted to assume average commencement in 2½ years and an interest crediting rate of 1.2%. Thereafter, it was assumed the account balance would be converted to an annuity at an interest rate of 3.3% over an average period of 10 years. The 10-year period was selected to average among the available DROP payment elections, including a lump sum, life expectancy, and 20 years. The liability for pre-2006 DROP account balances still left on account was valued assuming they would be paid out until age 70½, with an interest crediting rate of 1.2%. The liability for the remaining account balances was adjusted based on the DROP annuity rate in effect at the Member's benefit effective date.

These adjustments are applied to the DROP account balance values provided in the financial statements. The account balance liability is allocated to each individual sub-group (e.g., General) based on the total amount of the DROP account balances for that sub-group in the valuation data.

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

18. Other

The contribution requirements and benefit values of a plan are calculated by applying actuarial assumptions to the benefit provisions and Member information furnished, using the actuarial funding methods described in the following section.

Actual experience of SDCERS will not coincide exactly with assumed experiences, regardless of the choice of the assumptions, the skill of the actuary, or the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments to the computed contribution rate. From time to time it becomes appropriate to modify one or more of the assumptions to reflect experience trends, but not random year-to-year fluctuations.

19. Changes Since Last Valuation

The following revisions to the economic assumptions were adopted by the SDCERS Board at its November 8, 2013 meeting:

- The assumed investment return was lowered from 7.5% to 7.25%, and
- The inflation assumption used for amortization of the UAL and across the board pay increases was lowered from 3.75% to 3.3%.

The DROP interest crediting and annuity rates used to value the liability for account balances were reduced from 1.9% to 1.2% and from 4.4% to 3.3%, respectively, to reflect the Board's adoption of these rates at its December 2012 meeting.

APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS

B. Actuarial Methods

1. Actuarial Funding Method

The Entry Age Normal funding method was used for active employees, whereby the normal cost rate is computed as the average level annual percent of pay required to fund the retirement benefits for all Members between their dates of hire and assumed dates of retirement. The EAN actuarial liability is the difference between the plan's total present value of future benefits and the present value of future normal costs, calculated for each sub-group (e.g., General). The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets, and is allocated to each sub-group based on its liability.

The unfunded actuarial liability is amortized by annual payments. The payments are determined so that they will be a level percentage of pay, assuming payroll increases 3.3% per year. The UAL is amortized over different closed periods depending on the source of the loss. The entire UAL as of June 30, 2007 is amortized over 14 years. Subsequent gains and losses are amortized over 15 years, changes in assumptions over 30 years, and changes in benefits over 20 years (or period over which benefit changes are paid, if shorter). Funding surplus, if any, is amortized over 30 years. Finally, if necessary, there is an additional UAL cost component to ensure that there is no negative amortization in any year.

2. Asset Valuation Method

For the purposes of determining the Airport Authority's annual required contribution to SDCERS, we use a smoothed actuarial value of assets. The asset smoothing method dampens the volatility in asset values that could occur because of the fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process. Assets are assumed to be used exclusively for the use of retirement benefits and expenses.

The actuarial value of assets each year is equal to 100% of the *expected actuarial value of assets*¹ plus 25% of the difference between the current market value of assets and the expected actuarial value of assets. In no event will the actuarial value of assets ever be less than 80% of the market value of assets nor greater than 120% of the market value of assets.

3. Changes Since Last Valuation

The SDCERS Board adopted a policy of 30-year amortization of funding surplus, if any, at its November 8, 2013 meeting.

The gross normal cost rate is now determined by dividing the sum of the individual normal costs by the total valuation salary, instead of by dividing the total present value of future normal costs by the total present value of future salaries. This change was made to

**SDCERS-AIRPORT AUTHORITY
ACTUARIAL VALUATION AS OF JUNE 30, 2013**

**APPENDIX B
ACTUARIAL ASSUMPTIONS AND METHODS**

be consistent with the disclosure requirements of GASB Statements Number 67 and Number 68.

- ¹ The expected actuarial value of assets is equal to the prior year's actuarial value of assets increased with actual contributions made, decreased with actual disbursements made, all items (prior assets, contributions and disbursements) further adjusted with expected investment returns for the year.

APPENDIX C
SUMMARY OF PLAN PROVISIONS

The Airport Authority was spun off from the Unified Port District effective January 1, 2003. Existing liabilities and assets were transferred to the new plan based on an interim valuation dated December 31, 2002. The Airport Authority Plan is created pursuant to San Diego City Charter section 149, which became effective on April 24, 2002, and San Diego Municipal Code Chapter 2, Article 4, section 24.0912 and Division 18. This Plan is effective on January 1, 2003, and nothing in this Plan should be constructed to affect any rights or benefits Airport Authority employees have earned in this Retirement System as of that date.

The California Public Employees' Pension Reform Act (PEPRA) was effective January 1, 2013 and has a significant impact on the plan provisions for most employees hired on or after that date. This summary of plan provisions has not been modified to reflect the provisions of PEPRA, as there were no such members in the June 30, 2013 valuation. The next valuation report will reflect the provisions of PEPRA as well as any other revisions to the plan subsequent to the current valuation date.

1. Membership Requirement

Membership is mandatory upon first day of employment for all full-time Airport employees (§ 0103).*

2. Monthly Salary Base for Benefits

Highest contiguous 26 bi-weekly pay periods (§ 0102), subject to a 10% increase for employees who were both a UPD employee on December 31, 2002 and became an Airport employee on or after January 1, 2003 and were employed by the UPD and contributing to SDCERS on January 1, 2002, if the Member elects such increase in lieu of an increased benefit formula.

3. Service Retirement

Eligibility

Age 62 with five years of service (excludes five year permissible purchased service), or age 55 with 20 years of service (§ 0300).

Benefit

Member choice of: (1) formula in place on December 31, 2001 with 10% increase in Final Average Compensation, (2) "Andrecht" formula effective as of January 1, 2002, or (3) "2.5% at 55" multiplier with a benefit cap of 90% of Final Average Compensation effective April 1, 2004 for Non-Executive General Members. Executive Members receive "3% at 55" multiplier without an increase in Final Average Compensation.

* All "§ " references are to the Airport Authority Plan Document.

**APPENDIX C
SUMMARY OF PLAN PROVISIONS**

For all employees, there is an additional benefit equal to the annuitized Member COL Annuity contributions at retirement date. In all cases, there is an integration feature which provides for 2/3 of the formula multiplier on the first \$400 of Final Average Compensation.

Member Service Retirement Accrual Factors

Table C-1				
SDCERS - Airport Authority				
Member Service Retirement Accrual Factors				
Age	Pre 12/31/2001	Andrecht	Post 4/1/2004	Executive
55	2.00%	2.25%	2.50%	3.00%
56	2.00%	2.25%	2.60%	3.00%
57	2.00%	2.25%	2.70%	3.00%
58	2.00%	2.25%	2.80%	3.00%
59	2.08%	2.25%	2.90%	3.00%
60	2.16%	2.30%	3.00%	3.00%
61	2.24%	2.35%	3.00%	3.00%
62	2.31%	2.40%	3.00%	3.00%
63	2.39%	2.45%	3.00%	3.00%
64	2.47%	2.50%	3.00%	3.00%
65+	2.55%	2.55%	3.00%	3.00%

Table C-2	
SDCERS – Airport Authority	
For Vested Members who terminated-	--the accrual factors are--
-	
January 1, 2003 - present	Pre 12/31/2001 factors above with 10% increase in Final Average Compensation, Andrecht, Post 4/1/2004 or Executive (if applicable)

Maximum Benefit

Effective April 1, 2004, there is a 90% benefit cap, as a percentage of pay, for non-Executive Members who choose post-4/1/2004 factors. This cap does not apply to the annuitized COL Annuity benefit.

Unmodified Form of Payment

Monthly payments continued for the life of the Member, with 50% continuance to the eligible spouse, domestic partner, or dependent child under 21 years of age upon Member's

APPENDIX C
SUMMARY OF PLAN PROVISIONS

death. If there is no eligible spouse, the Member may receive either a lump sum payment equal to the accumulated surviving spouse contributions or an actuarially equivalent annuity.

Note: Airport Authority employees participate in Social Security.

4. Non-Industrial Disability

Eligibility

Ten years of service. (§ 0502)

Benefit

Greater of 1.5% per year of service multiplied by final compensation, one-third of final compensation, or the earned service retirement benefit, if eligible. (§ 0503)

5. Industrial Disability

Eligibility

No age or service requirement (§ 0500).

Benefit

Greater of one-third of final compensation, or the earned service retirement benefit, if eligible.
(§ 0501)

6. Non-Industrial Death Before Eligible to Retire

Refund of employee contributions with interest plus one month's salary for each completed year of service to a maximum of six months salary. (§ 0701)

7. Non-Industrial Death After Eligible to Retire for Service

50% of earned benefit payable to eligible surviving spouse, domestic partner, or dependent child under 21 years of age. (§ 0703)

8. Industrial Death

50% of the final average compensation preceding death, payable to eligible surviving spouse, domestic partner or dependent child under 21 years of age. (§ 0704)

APPENDIX C
SUMMARY OF PLAN PROVISIONS

9. Death After Retirement

Continuance to surviving beneficiary depending on benefit selection made at retirement.

\$2,000 payable in lump sum to the beneficiary or the estate of the retiree. (§ 0600, 0708)

10. Withdrawal Benefits

Less than five years of service

Refund of accumulated employee contributions with interest, or may keep deposits with SDCERS and earn additional interest, and use service with a reciprocal system to establish eligibility for earned benefits upon concurrent retirement from reciprocal system. (§0205, 0401)

Five or more years of service

If contributions left on deposit, entitled to earned benefits, commencing any time after eligible to retire. (§0205)

11. Post-retirement Cost-of-Living Benefit

Based on changes in Consumer Price Index, to a maximum of 2% per year. (§ 1301)

12. COL Annuity

Actuarial equivalent of accumulated contributions in cost-of-living annuity account at time of retirement. (§ 0300)

**APPENDIX C
SUMMARY OF PLAN PROVISIONS**

13. Member Contributions

Vary by age at time of entrance into the system (§ 0200). While a significant portion of these contributions may be “offset,” such offsets are not directly reflected in either the employee contributions or related refund calculations. Rates include cost of providing spouse’s continuance, cost of providing COL Annuity, and cost of funding final one-year average in lieu of final three-year average (§ 0102, 0200, 0201).

Table C-3		
SDCERS - Airport Authority		
Employee Contribution Rates¹		
Integrated Members²		
Entry Age	First \$400/Mo.	Over \$400/Mo.
20	5.52%	8.28%
21	5.59	8.38
22	5.66	8.49
23	5.73	8.60
24	5.80	8.70
25	5.89	8.83
26	5.97	8.95
27	6.04	9.06
28	6.12	9.18
29	6.20	9.30
30	6.28	9.42
31	6.37	9.55
32	6.45	9.67
33	6.53	9.79
34	6.61	9.91
35	6.70	10.05
36	6.79	10.18
37	6.88	10.32
38	6.97	10.45
39	7.05	10.58
40	7.15	10.72
41	7.24	10.86
42	7.33	10.99
43	7.42	11.13
44	7.52	11.28
45	7.61	11.42
46	7.71	11.56
47	7.81	11.71
48	7.91	11.86
49	8.01	12.01
50	8.10	12.15
51	8.21	12.32
52	8.31	12.47
53	8.42	12.63
54	8.53	12.79
55	8.63	12.95
56	8.74	13.11
57	8.87	13.31

¹ Rate = Normal Cost + Cost of Living Rate

² Non-Integrated Members will follow the “Over \$400/month” rate

APPENDIX C
SUMMARY OF PLAN PROVISIONS

Interest: 8.00%
Salary: 5.00%
Mortality: 83 Group Annuity Mortality (GAM) male
(Males set back 2 years, Females set back 8 years)

Changes to the salary scale and mortality table effective with the June 30, 1994 valuation were applied to the then existing Member rates.

14. Internal Revenue Code Compliance

Benefits provided by SDCERS' Trust Fund are subject to the limitations set forth in Section 415 in accordance with the "grandfather" election in Section 415(b)(10) of the Internal Revenue Code.

As of the June 30, 2006 valuation, active participants' benefit payments were limited by Section 415 of the Internal Revenue Code. As of the June 30, 2007 valuation, all benefit payments were limited by Section 415 of the Internal Revenue Code.

15. Deferred Retirement Option Plan

Effective April 1, 1997, a deferred retirement option plan (DROP) was created and offered to Members as an alternative method of benefit accrual (§1200). Members eligible for service retirement are eligible to participate in DROP, but only those hired before October 3, 2006 may enter the program (§1201).

A participant in DROP may leave DROP at any time before the end of his or her designated DROP participation period by voluntarily leaving Airport Authority employment (§1202). The maximum DROP participation period is 60 months (§1201).

A DROP participation account is a nominal account established with the Retirement System, which is credited with the following amounts (§1203):

- The Member's monthly service retirement allowance, credited monthly, calculated at the date of DROP entry and increased each year by a cost-of-living adjustment.
- The Member's supplemental 13th check benefit, if applicable, credited annually.
- 3.05% of base compensation, payable by the Airport Authority and credited bi-weekly.
- 3.05% of base compensation, payable by the Member and credited bi-weekly.
- Interest on the above amounts, as determined by the Board.

When a Member leaves DROP and Airport Authority employment, they begin to collect their monthly service retirement allowance, their supplemental 13th check benefit (if applicable), and the amounts credited to their DROP participation account, payable as a single lump sum distribution, as a 240-month annuity with equal payments, or any other form approved by the Board and subject to applicable provisions of the Internal Revenue Code (§1206).

APPENDIX C
SUMMARY OF PLAN PROVISIONS

DROP is not intended to jeopardize the tax-qualified status of the retirement system under the rules and regulations of the Internal Revenue Service. Benefits provided under this division are subject to the limitations of Section 415 of the Internal Revenue Code relating to the amount of benefits that can be paid (§1207).

16. Blended Benefit with Participating Agencies

Members may retire and receive benefits from multiple Plans (e.g., an Airport Authority employee could have also worked for the Unified Port District).

17. Changes Since Last Valuation

The California Public Employees' Pension Reform Act (PEPRA) was effective January 1, 2013 and has a significant impact on the plan provisions for most employees hired on or after that date. This summary of plan provisions has not been modified to reflect the provisions of PEPRA, as there were no such members in the June 30, 2013 valuation. The next valuation report will reflect the provisions of PEPRA as well as any other revisions to the plan subsequent to the current valuation date.

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the SDCERS staff should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.

**APPENDIX D
GLOSSARY OF TERMS**

1. Actuarial Liability

The Actuarial Liability is the difference between the present value of all future system benefits and the actuarial value of future normal costs. This is also referred to by some actuaries as “accrued liability” or “actuarial accrued liability.”

2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Actuarial assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

3. Accrued Service

Service credited under the system which was rendered before the date of the actuarial valuation.

4. Actuarial Equivalent

A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions.

5. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of retirement system benefit between future normal cost and actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

6. Actuarial Gain/(Loss)

The difference between actual experience and actuarial assumption anticipated experience during the period between two actuarial valuation dates.

7. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payment.

8. Actuarially Determined Contribution (ADC)

Contribution determined each year based on the SDCERS Board’s adopted funding policy. The term also exists in GASB 67 and 68 as a contribution determined by the actuary in accordance with Actuarial Standards of Practice, but no further guidance is provided.

**APPENDIX D
GLOSSARY OF TERMS**

9. Amortization

Paying off an interest-discounted amount with periodic payments of interest and principal—as opposed to paying off with lump sum payment.

10. Annual Required Contribution (ARC) under GASB 25

The Governmental Accounting Standards Board (GASB) Statement Number 25 defines the Plan Sponsor’s “Annual Required Contribution” (ARC) as the employer’s periodic required contributions to a defined benefit plan, calculated in accordance with the parameters outlined in Statement Number 25. Starting in FY 2014, GASB Statement Number 67, which does not contain the concept of an ARC, will replace Statement Number 25 for public pension plan accounting and financial reporting.

11. Normal Cost

The actuarial present value of retirement system benefits allocated to the current year by the actuarial funding method.

12. Set Back/Set Forward

Set back is a period of years that a standard published table (i.e., mortality) is referenced backwards in age. For instance, if the set back period is two years and the participant’s age is currently 40, then the table value for age 38 is used from the standard published table. It is the opposite for set forward. A system would use set backs or set forwards to compensate for mortality experience in their work force.

13. Unfunded Actuarial Liability (UAL)

The difference between actuarial liability and the actuarial value of assets.

Most retirement systems have unfunded actuarial liability. They arise each time new benefits are added and each time an actuarial loss is realized.

The existence of unfunded actuarial liability is not in itself bad, any more than a mortgage on a house is bad. Unfunded actuarial liability does not represent a debt that is payable today. What is important is the ability to amortize the unfunded actuarial accrued liability, and the trend in its amount (after due allowance for devaluation of the dollar).